

MOTION:

**October 15, 2019
Regular Meeting**

SECOND:

Res. No. 19-

RE:

ENDORSE THE DEPARTMENT OF PARKS, RECREATION, AND TOURISM'S PARTICIPATION IN THE POTOMAC HERITAGE NATIONAL SCENIC TRAIL MEMORANDUM OF UNDERSTANDING

ACTION:

WHEREAS, the Potomac Heritage National Scenic Trail (PHNST) is a component of the National Scenic Trail System established by amendment to the National Trail System Act of 1968 in 1983; and

WHEREAS, today, the trail is an evolving network managed and promoted by many partners, including government agencies at all levels, non-profit organizations, volunteers, and commercial interests; and

WHEREAS, Prince William County has participated in a Memorandum of Understanding (MOU) between the jurisdictions of Northern Virginia, the Northern Virginia Regional Commission (NVRC), and the National Park Service (NPS) to develop, manage, and promote the Potomac Heritage National Scenic Trail (PHNST); and

WHEREAS, the partnership has resulted in many miles of trail construction and dedication in Prince William County, including the recently-completed Neabsco Creek Boardwalk; and

WHEREAS, the existing MOU is expired and NVRC has drafted a new MOU for execution, which mirrors the basic goals of the former MOU, namely authorizing the use of the official PHNST logo, fostering coordination among partner agencies and jurisdictions to continue trail development, and ensuring the PHNST is represented in comprehensive plans and other planning documents across agencies; and

WHEREAS, the collaboration with PHNST partners has resulted in the development and promotion of significant trail mileage and milestone projects in Prince William County like the Neabsco Creek Boardwalk; and

WHEREAS, the updated MOU will be the foundation for future regional collaboration on the PHNST; and

WHEREAS, review of the draft was conducted by the County Attorney's Office and the Department of Parks, Recreation, and Tourism staff and found to be acceptable; and

WHEREAS, County staff recommends execution of the MOU and continued collaboration to develop the PHNST to improve quality of life, mobility, and economic opportunity in Prince William County;

October 15, 2019
Regular Meeting
Res. No. 19-
Page Two

NOW, THEREFORE, BE IT RESOLVED that the Prince William Board of County Supervisors endorses the Department of Parks, Recreation, and Tourism's participation in the Potomac Heritage National Scenic Trail Memorandum of Understanding.

ATTACHMENT: Memorandum of Understanding

Votes:

Ayes:

Nays:

Absent from Vote:

Absent from Meeting:

For Information:

Planning Director

Transportation Director

County Attorney

ATTEST: _____

Clerk to the Board

Memorandum of Understanding

among

the incorporated jurisdictions of Arlington County, City of Alexandria, Town of Dumfries, Fairfax County, Town of Leesburg, Loudoun County, Town of Occoquan, and Prince William County;

the agencies and organizations that plan, manage and promote the Potomac Heritage National Scenic Trail network in Northern Virginia; and

the Potomac Heritage National Scenic Trail Office, National Park Service, U.S. Department of the Interior.

This Memorandum is entered into by and among representatives of the jurisdictions in Northern Virginia within which the Potomac Heritage National Scenic Trail (the Trail) has been authorized; by the respective agencies and organizations that plan for, manage and promote the experience of the Trail network in Northern Virginia; and the Potomac Heritage National Scenic Trail Office, National Park Service, U.S. Department of the Interior, the purpose of which is to recognize the Trail network in Northern Virginia and to realize fully the benefits associated with such recognition, including increased opportunities for outdoor recreation, for non-motorized transportation, for education, health and heritage tourism, and contributions to a vibrant regional economy.

ARTICLE I -BACKGROUND AND OBJECTIVE

The National Trail System (NTS) was established through enactment of the National Trail System Act of 1968 (82 Stat. 919, Public Law 90-543) (the Act). The legislation also authorized "feasibility studies" for additional components of the National Trails System, including the Potomac Heritage Trail; such a study was completed in 1974 by the Bureau of Outdoor Recreation. A 1983 amendment to the Act (77 Stat. 43, Public Law 90-543) designated the Potomac Heritage National Scenic Trail ("the Trail") as a component of the National Trails System, recognized a corridor for the Trail, and assigned administration of the federal interest in the Trail to the Secretary of the Interior, which role is delegated to the National Park Service (NPS).

Today, the evolving Trail network is an enterprise of many partners, including government agencies at all levels, non-profit organizations, volunteers and commercial interests. The growing network provides opportunities for outdoor recreation, education and exploration between the mouth of the Potomac River and the Allegheny Highlands. Partnerships are at the heart of the Trail concept, creating a locally-

managed, non-motorized trail network for outdoor recreation, education, transportation, health and heritage tourism.

The objectives of this agreement are to recognize and promote the segments of the Potomac Heritage National Scenic Trail in Northern Virginia; to authorize use of the official Trail logo; and to foster coordination among the various agencies and organizations that plan for, acquire, develop and manage Trail segments and that promote the experience of the Trail network (see Attachment A: "Map of the Potomac Heritage National Scenic Trail network in Northern Virginia," Northern Virginia Regional Commission, 10/2019). Segments of the Trail network in Northern Virginia are recognized in comprehensive and/or other planning documents, contributing to the concept of a continuous trail network for non-motorized travel and exploration between the confluence of the Shenandoah and Potomac rivers in northern Loudoun County and Locust Shade Park in southern Prince William County. The Trail network as a whole provides exceptional and varying opportunities for hiking, bicycling, horseback riding and boating; for access to the Potomac River and its tributaries, other natural and historic landscapes; for transportation; for education; and for promoting health and heritage tourism.

ARTICLE II - AUTHORITY

Section 5.(a)(l 1) of the National Trails System Act of 1968, as amended in 1983 and codified at 16 U.S.C. § 1244 (a) (11), designating a general alignment for the Potomac Heritage National Scenic Trail; Section 7.(e) of the same Act, codified at 16 U.S.C. 1246, authorizing the Secretary of the Interior to "enter into such agreements with landowners, States, local governments, private organizations, and individuals for the use of lands for trail purposes ...".

ARTICLE III -STATEMENT OF WORK

A. The NPS authorizes Trail segment managers to use the Trail logo and will:

1. recognize segments of the Potomac Heritage National Scenic Trail (the Trail) on the NPS "unigrid" brochure for the Trail;
2. provide opportunities for coordination between staff of the signatory agencies to this Memorandum and other Trail stakeholders;
3. provide Trail markers and digital files of the Trail logo in various formats to staff of agencies and organizations that manage segments of the corridor;
4. provide language, communication, and publicity toolkit and guidelines for staff of agencies that manage corridor segments;
5. recognize the status of the Trail in non-NPS reports; and
6. execute, in support of specific projects when deemed to be of mutual advantage, cooperative agreements and sub-agreements between NPS and agencies and organizations for management of segments of the Trail.

B. Managers of Trail segments in Northern Virginia will:

1. plan, acquire lands and easements for, develop and maintain and/or seek designation of segments of the Trail within respective jurisdictions;
2. share information on amenities and maintenance needs;
3. mark Trail segments with the Trail marker at major trailheads and changes in direction;

4. recognize and promote Trail segments in publications, on social media, on web sites, through development and installation of way-finding and interpretive exhibits, and through other media as determined through mutual agreement; and
5. Where possible link back to official National Park Service website for the trail, www.nps.gov/POHE.

C. All will:

1. maintain a point of contact for Trail-related business;
2. update and share annually the status of the Trail network in Northern Virginia among partners;
3. report on visitation, volunteerism, and challenges and needs for completed segments;
4. share geographic information system data when deemed to be of mutual interest;
5. seek opportunities to conserve Trail-related resources and to promote, to residents and visitors, experiences associated with the Trail network; and
6. seek opportunities to work together across boundaries and jurisdictions.

ARTICLE IV -EXPENDITURE OF FUNDS

Any activities agreed to by any party to this agreement are subject to available funding, and nothing in this agreement shall be construed to obligate any party to expend any funds in excess of appropriations authorized by law.

ARTICLE V - TERM OF MEMORANDUM

This Memorandum will be effective for a period of five years from the date of final signature. Earlier termination by one of the parties pursuant to Article VIII below shall not invalidate the agreement for the other parties.

ARTICLE VI -LETTERS OF SUPPORT

Additional parties may choose to demonstrate commitments to the development and management of the Trail network through letters of support.

ARTICLE VII -KEY OFFICIALS

All communications and notices regarding this Memorandum will be directed to the following key officials, acting as contacts for Trail segment management agencies and organizations:

Incorporated jurisdictions

City of Alexandria Dept. of Transportation & Environmental Services:

Alex Carroll, Bicycle & Pedestrian Program Manager | Principal Transportation Planner
421 King Street, Suite 300; Alexandria VA 22314
703- 746-4408 / alexandria.carroll@alexandriava.gov

Arlington County Department of Parks and Recreation

Kevin Stalica, Park Service Area Manager
2700 S Taylor St, Arlington, VA 22206
703-228-4967 / kstalica@arlingtonva.us

Town of Dumfries

Greg Tkac, Public Works Director
17739 Main Street, Suite 200, Dumfries, Virginia 22026
703-221-3544 x115 / gtakc@dumfriesva.gov

Fairfax County Park Authority:

Elizabeth Iannetta, Trails & Infrastructure Coordinator
12055 Government Center Pkwy, Suite 421, Fairfax, VA 22035
703-324-8725 / Elizabeth.Iannetta@fairfaxcounty.gov

Fairfax County Department of Transportation

Nicole Wynands, Bicycle Coordinator
12000 Government Center Parkway; Fairfax VA 22035
(703) 877-5625 / Nicole.Wynands@fairfaxcounty.gov

Town of Leesburg Department of Parks and Recreation:

Rich Williams, Director, Parks and Recreation, 25 West Market Street; Leesburg, VA 20176
703-737-7140 / Rwilliams@leesburgva.gov

Loudoun County Department of Parks, Recreation and Community Services:

Mark Novak, Chief Park Planner
20145 Ashbrook Place, Suite 170, Mailstop 78; Ashburn, VA 20147
703-737-8992 / mark.novak@loudoun.gov

Town of Occoquan:

Kathleen Leidich, Town Manager, Town of Occoquan Box 195
314 Mill Street, Occoquan, VA 22125
703-491-1918 / KLeidich@occoquanva.gov

Prince William County Department of Parks and Recreation:

Ryan Delaney, Trails Planner
14420 Bristow Road; Manassas VA 20112
703-792-4126 / RDelaney@pwcgov.org

Northern Virginia Regional Park Authority:

Mike DePue, Land Manager
5400 Ox Road; Fairfax Station VA 22039-1022
703-359-4615 / mdepue@nvrpa.org

Northern Virginia Regional Commission:

Corey Miles & Debbie Spiliotopoulos, Senior Environmental Planners
3040 Williams Drive, Suite 200; Fairfax VA 22031
703-642-0700 / cmiles@novaregion.org, dspilio@novaregion.org

The agencies and organizations that plan, manage and promote the Potomac Heritage National Scenic Trail network in Northern Virginia:

George Washington Memorial Parkway (includes Great Falls Park):

Maureen Joseph, Chief of Resource Management
700 George Washington Memorial Parkway, McLean, VA 22101
(703) 289-2500 / maureen_joseph@nps.gov

George Washington's Mount Vernon

Matt Briney, Vice President, Media & Communications
P.O. Box 110, Mount Vernon, Virginia 22121
(703) 799-6852 / mbriney@mountvernon.org

Leesylvania State Park:

Karen Lambey, Park Manager
2001 Daniel K Ludwig Drive; Woodbridge, VA 22191
703-730-8205 / Karen.Lambey@dcr.virginia.gov

Mason Neck State Park

Reinhardt Gray, Park Manager
High point Road, Lorton, VA 22079
703-490-4979/ reinhardt.gray@dcr.virginia.gov

Meadowood Special Recreation Management Area, Bureau of Land Management:

Tim Hough, Outdoor Planner
Lower Potomac Field Station
10406 Gunston Road; Lorton VA 22079
202-440-1247 / though@blm.gov

Potomac River Complex National Wildlife Refuge. U.S. Fish and Wildlife Service:

Amanda Daisey, Refuge Manager
USFWS 12638 Darby Brook Court Woodbridge, VA 22192
703-492-4979 / amanda_daisey@fws.gov

Prince William Forest Park:

Tonya Gossett, Superintendent
18100 Headquarters Road; Triangle VA 22172
703 221-4706 / tanya_gossett@nps.gov

National Capital Planning Commission

Meghan Spigler Dowker, Urban Planner
Physical Planning Division
401 9th Street NW, Suite 500N, Washington, DC 20004
202-482-7245 / meghan.dowker@ncpc.gov

Woodlawn & Pope-Leighey House

Amanda Phillips, Director, Director of Interpretation & Partnerships
National Trust for Historic Preservation
9000 Richmond Highway, Alexandria, VA 22309
703-570-6909 / APhillips@savingplaces.org

For the Potomac Heritage National Scenic Trail Office, National Park Service:

Anne O'Neill, Outdoor Recreation Planner, Rivers, Trails, Conservation Assistance Program
Acting Trail representative
National Park Service, National Capital Region
1100 Ohio Drive SW, Washington DC, 20242
202-619-7154 / anne_o'neill@nps.gov

ARTICLE VIII - MODIFICATION AND TERMINATION

- A. This Agreement may be modified only by a written instrument executed by the parties.
- B. Any party may terminate its participation in the Memorandum by providing the other parties with sixty (60) days advance written notice. In the event that one party notifies the other parties of an intention to terminate participation, the parties will promptly discuss the reasons for the notice.

ARTICLE IX - ATTACHMENTS

- A. Maps of the Potomac Heritage National Scenic Trail Network in Northern Virginia (2019).
- B. Letters of Support
- C. NVRC Resolution in support of the Potomac Heritage National Scenic Trail in Northern Virginia
- D. NVRPA Resolution in support of the Potomac Heritage National Scenic Trail in Northern Virginia

ARTICLE X - SIGNATURES

IN WITNESS WHEREOF, the parties hereto executed this Agreement on the date(s) set forth below.

Signature

Date

Yon Lambert AICP,
Director, City of Alexandria Transportation and Environmental Services

ARTICLE X - SIGNATURES

IN WITNESS WHEREOF, the parties hereto executed this Agreement on the date(s) set forth below.

Signature

Kurt Louis
Director, Arlington County Parks and Recreation

Date

ARTICLE X - SIGNATURES

IN WITNESS WHEREOF, the parties hereto executed this Agreement on the date(s) set forth below.

Signature

Greg Tkac
Director, Public Works, Town of Dumfries

Date

ARTICLE X - SIGNATURES

IN WITNESS WHEREOF, the parties hereto executed this Agreement on the date(s) set forth below.

Signature

Kirk Kincannon
Director, Fairfax County Park Authority

Date

ARTICLE X - SIGNATURES

IN WITNESS WHEREOF, the parties hereto executed this Agreement on the date(s) set forth below.

Signature

Date

Rich Williams
Director, Town of Leesburg Department of Parks and Recreation

ARTICLE X - SIGNATURES

IN WITNESS WHEREOF, the parties hereto executed this Agreement on the date(s) set forth below.

Signature

Date

Steve Torpey
Director, Loudoun County Department of Parks, Recreation and Community Services

ARTICLE X - SIGNATURES

IN WITNESS WHEREOF, the parties hereto executed this Agreement on the date(s) set forth below.

Signature

Kathleen Leidich
Town Manager, Town of Occoquan

Date

ARTICLE X - SIGNATURES

IN WITNESS WHEREOF, the parties hereto executed this Agreement on the date(s) set forth below.

Signature

Date

Seth Handler-Voss
Director, Prince William County Department of Parks and Recreation

ARTICLE X - SIGNATURES

IN WITNESS WHEREOF, the parties hereto executed this Agreement on the date(s) set forth below.

Signature

Date

Paul Gilbert
Executive Director, Northern Virginia Regional Park Authority

ARTICLE X - SIGNATURES

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Signature

Date

Robert Lazaro
Executive Director, Northern Virginia Regional Commission,

ARTICLE X - SIGNATURES

IN WITNESS WHEREOF, the parties hereto executed this Agreement on the date(s) set forth below.

Signature

Date

Maureen Joseph
Chief of Resource Management, George Washington Memorial Parkway, National Park Service

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Signature

Date

Matt Briney

Vice President, Media & Communications, George Washington's Mount Vernon, Mount Vernon Ladies'
Association

ARTICLE X - SIGNATURES

IN WITNESS WHEREOF, the parties hereto executed this Agreement on the date(s) set forth below.

Signature

Date

Karen Lambey
Park Manager, Leesylvania State Park, Virginia Department of Conservation and Recreation

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Signature

Date

Tim Hough
Outdoor Planner, Meadowood Special Recreation Area, U.S. Bureau of Land Management

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Signature

Date

Amanda Daisey
Refuge Manager, Potomac River Complex National Wildlife Refuge, U.S. Fish and Wildlife Service

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Signature

Date

Tanya Gossett
Superintendent, Prince William Forest Park, National Park Service

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IN WITNESS WHEREOF, the parties hereto executed this Agreement on the date(s) set forth below.

Signature

Date

Ross Bradford,

Deputy General Counsel, National Trust for Historic Preservation

ARTICLE X - SIGNATURES

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Signature

Anne O'Neill
Outdoor Recreation Planner, National Park Service

Date

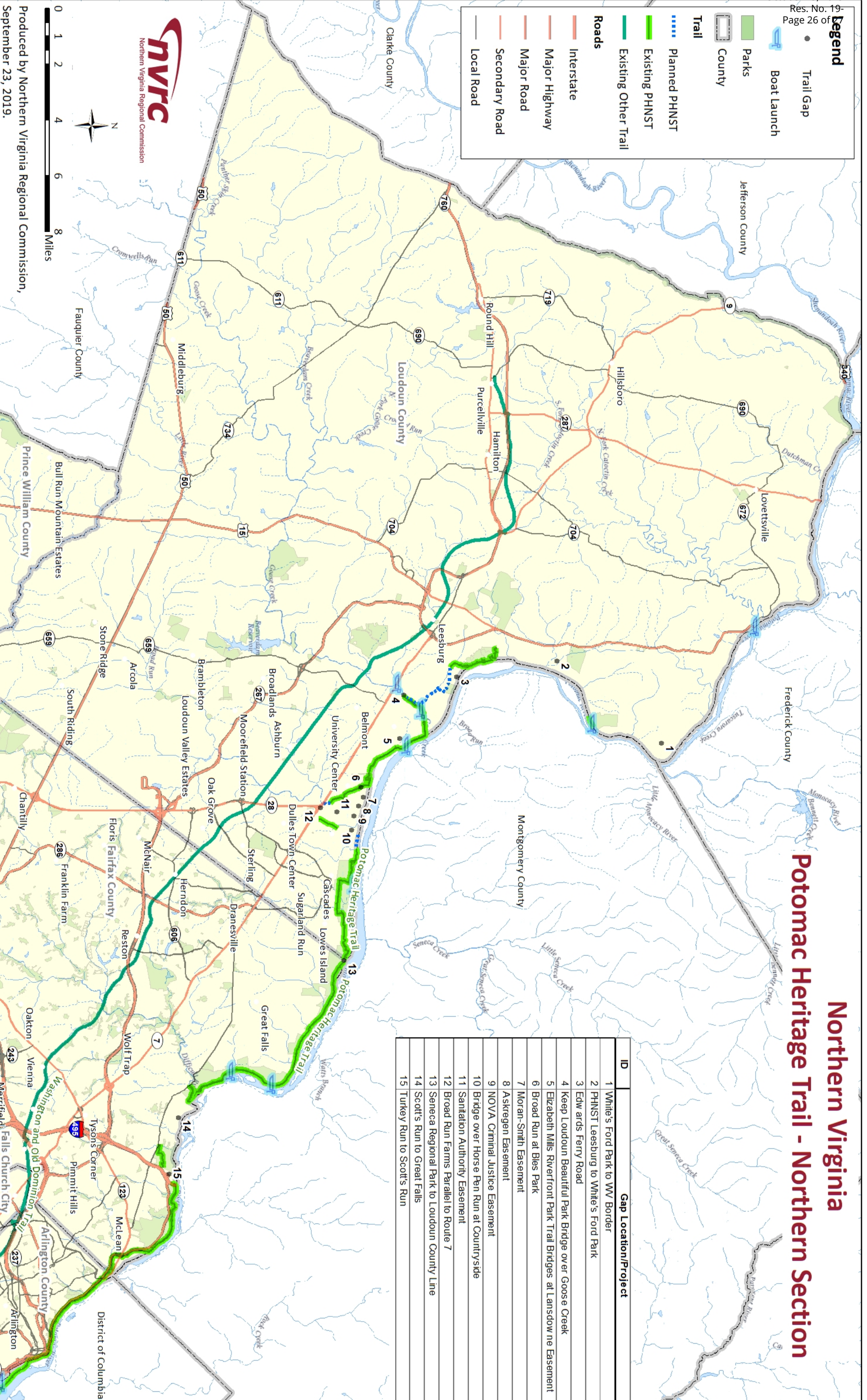
Attachments
Map
Letters of Support

Legend

- Trail Gap
- Boat Launch
- Parks
- County
- Trail
- Planned PHNST
- Existing PHNST
- Existing Other Trail
- Roads**
- Interstate
- Major Highway
- Major Road
- Secondary Road
- Local Road

**Northern Virginia
Potomac Heritage Trail - Northern Section**

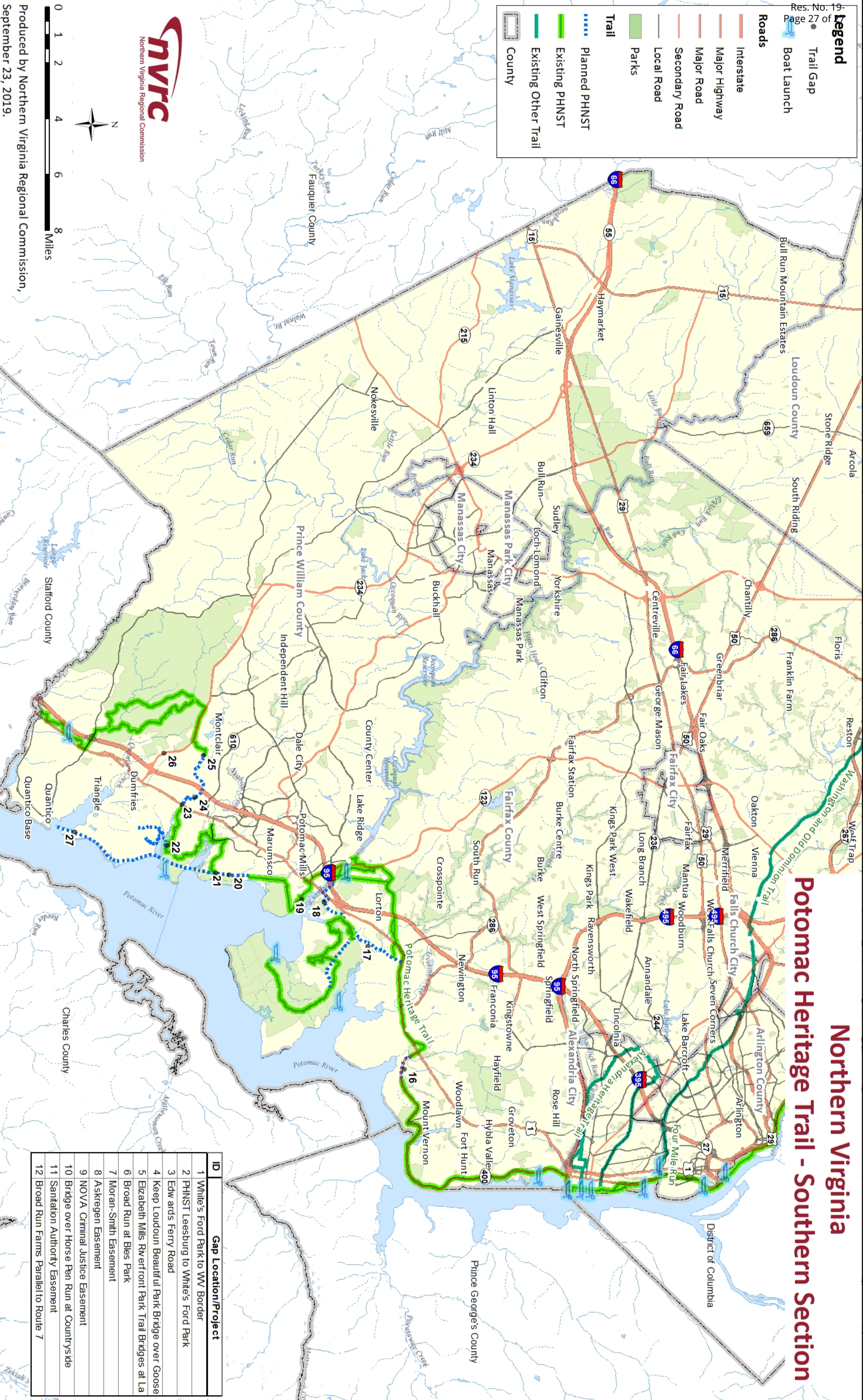
ID	Gap Location/Project
1	White's Ford Park to WV Border
2	PHNST Leesburg to White's Ford Park
3	Edwards Ferry Road
4	Keep Loudoun Beautiful Park Bridge over Goose Creek
5	Elizabeth Mills Riverfront Park Trail Bridges at Lansdowne Easement
6	Broad Run at Bies Park
7	Moran-Smith Easement
8	Askregean Easement
9	NOVA Criminal Justice Easement
10	Bridge over Horse Pen Run at Countryside
11	Sanitation Authority Easement
12	Broad Run Farms Parallel to Route 7
13	Seneca Regional Park to Loudoun County Line
14	Scott's Run to Great Falls
15	Turkey Run to Scott's Run



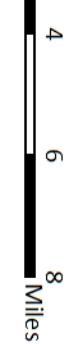
Produced by Northern Virginia Regional Commission,
September 23, 2019.

Legend

- Trail Gap
- Boat Launch
- Interstate
- Major Highway
- Major Road
- Secondary Road
- Local Road
- Parks
- Trail
- Planned PHNST
- Existing PHNST
- Existing Other Trail
- County



Northern Virginia Potomac Heritage Trail - Southern Section



Produced by Northern Virginia Regional Commission,
September 23, 2019.



ID	Gap Location/Project
1	White's Ford Park to WV Border
2	PHNST Leesburg to White's Ford Park
3	Edwards Ferry Road
4	Keep Loudoun Beautiful Park Bridge over Goose
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10	Bridge over Horse Pen Run at Countryside
11	Sanitation Authority Easement
12	Broad Run Farms Parallel to Route 7



Office of Executive Management

Christopher E. Martino, County Executive

The Board of County Supervisors

Corey A. Stewart, Chairman

Maureen S. Caddigan, Vice Chair

Ruth M. Anderson

Victor S. Angry

Pete Candland

Jeanine M. Lawson

Martin E. Nohe

Frank J. Principi

DATE: September 30, 2019

TO: Board of County Supervisors

FROM: Seth Hendler-Voss
Director of Parks, Recreation and Tourism

THRU: Christopher E. Martino
County Executive

RE: Endorse the Department of Parks, Recreation, and Tourism’s Participation in the Potomac Heritage National Scenic Trail Memorandum of Understanding

I. Background on the subject is as follows:

A. Existing Memorandum of Understanding – Prince William County Parks, Recreation, and Tourism (DPRT) participated in an informal Memorandum of Understanding (MOU) between the jurisdictions of Northern Virginia, the Northern Virginia Regional Commission (NVRC), and the National Park Service (NPS) to develop, manage, and promote the Potomac Heritage National Scenic Trail (PHNST). The partnership has resulted in many miles of trail construction and dedication in Prince William County, including the recently-completed Neabsco Creek Boardwalk.

II. Current Situation is as follows:

- A. MOU Expiration - The existing MOU is expired. The NVRC has drafted a new MOU for execution, which mirrors the basic goals of the former MOU, namely authorizing the use of the official PHNST logo, fostering coordination among partner agencies and jurisdictions to continue trail development, and ensuring the PHNST is represented in comprehensive plans and other planning documents across agencies.
- B. Board Action Requested – Endorse the Department of Parks, Recreation, and Tourism’s Participation in the Potomac Heritage National Scenic Trail Memorandum of Understanding.

III. Issues in order of importance are:

- A. Service Level/Policy Issue – What are the service level implications associated with this action?
- B. Fiscal Impact –What are the fiscal impacts of the MOU?
- C. Timing – What are the timing considerations of the requested action?
- D. Legal – Are there any legal concerns in taking this action?

IV. Alternatives in order of feasibility are:

A. Endorse the Department of Parks, Recreation, and Tourism's Participation in the Potomac Heritage National Scenic Trail Memorandum of Understanding

1. Service Level/Policy Issue – The PHNST is a major trail connection system in the County and is represented throughout the Comprehensive Plan. Execution of the MOU will allow the County to work with state, federal, and local partners to leverage technical support, grants, and other resources from the NPS and other PHNST partners for continued trail development within the County.
2. Fiscal Impact –The County will qualify for in-kind support and future grant funding from the NPS and other sources for trail development.
3. Timing- The NVRC has requested execution by all signatories by October 31, 2019.
4. Legal – None.

B. Take no action.

1. Service Level/Policy Issue – None.
2. Fiscal Impact – None.
3. Timing – None.
4. Legal – BOCS endorsement of the MOU is not required for execution by the DPRT Director in his/her normal administration and operational duties to advance budgeted service initiatives.

V. Recommendation: is that the Board of County Supervisors concurs with Alternative A and approves the attached Resolution.

Staff Contact: Ryan Delaney, Ext. 4216