MOTION: August 3, 2021
Regular Meeting

SECOND: Res. No. 21-

RE: AUTHORIZE EXECUTION OF A STANDARD PROJECT AGREEMENT BETWEEN

PRINCE WILLIAM COUNTY AND THE NORTHERN VIRGINIA TRANSPORTATION AUTHORITY FOR THE ROUTE 1 (FRALEY BLVD) WIDENING PROJECT; AND BUDGET AND APPROPRIATE UP TO \$44,860,000 TO THE ROUTE 1 (FRALEY BOULEVARD) WIDENING PROJECT – POTOMAC MAGISTERIAL DISTRICT

ACTION:

WHEREAS, the Route 1 (Fraley Blvd) Widening Project (Project) will widen Route 1 through the Town of Dumfries to a six (6) lane facility with pedestrian and bike facilities on the current Northbound alignment and convert the current Southbound alignment into a two (2) way roadway for local traffic; and

WHEREAS, on March 2, 2021, via Resolution Number (Res. No.) 21-135, the Prince William Board of County Supervisors (Board) entered into an agreement with the Town of Dumfries Town Council and a Standard Project Agreement with the Northern Virginia Transportation Authority (NVTA) for administration and funding over the Project. The County also received \$4,020,492.33 in reimbursable NVTA 70% Regional funding for the design phase; and

WHEREAS, the County desires to receive NVTA 70% Regional funds allocated to the Project by NVTA through the execution of a Standard Project Agreement in order to perform right-of-way activities;

NOW, THEREFORE, BE IT RESOLVED that the Prince William Board of County Supervisors hereby approves the attached Standard Project Agreement between Prince William County and the Northern Virginia Transportation Authority for funding of the Route 1 (Fraley Blvd) Widening Project;

BE IT FURTHER RESOLVED that the Prince William Board of County Supervisors hereby budgets and appropriates \$44,860,000 to the Route 1 (Fraley Blvd) Widening Project in the Potomac Magisterial District;

BE IT FURTHER RESOLVED that the Prince William Board of County Supervisors hereby authorizes the Director of Transportation, or his designee, to execute the attached Standard Project Agreement and any other documents that are necessary to affect the intent of this resolution as approved to form by the County Attorney's Office.

ATTACHMENT: Standard Project Agreement for Funding Between Northern Virginia

Transportation Authority and the Prince William Board of County Supervisors

for the Route 1 (Fraley Blvd) Widening Project

August 3, 2021 Regular Meeting Res. No. 21-Page Two

<u>Votes:</u>
Ayes:
Nays:

Absent from Vote: Absent from Meeting:

For Information:

Director of Transportation

ATTEST: _			
_			

Standard Project Agreement for Funding and Administration between Northern Virginia Transportation Authority and

dild
(Recipient Entity)
Project Name:
NVTA Project Number:
This Standard Project Agreement for Funding and Administration ("this Agreement") is made and executed in duplicate on this
20, as between the Northern Virginia Transportation Authority ("NVTA") and ("Recipient Entity").

WITNESSETH

WHEREAS, NVTA is a political subdivision of the Commonwealth of Virginia created by the Northern Virginia Transportation Authority Act ("the NVTA Act"), Chapter 25 of Title 33.2 of the Code of Virginia, as amended;

WHEREAS, Section 33.2-2500(4) of the Code of Virginia authorizes NVTA to enter into project agreements with certain statutorily designated entities for the provision of transportation facilities and services to the area embraced by NVTA;

WHEREAS, Section 33.2-2509 of the Code of Virginia authorizes NVTA to use funds from a fund established pursuant to that Code section (the "NVTA Fund") in order to assist in the financing, in whole or in part, of certain regional transportation projects in accordance with Code Section 33.2-2510;

WHEREAS, the NVTA Fund provides for the deposit therein of certain dedicated revenues and other funds appropriated by the Virginia General Assembly;

WHEREAS, Section 33.2-2510 of the Code of Virginia authorizes the use of funds from the NVTA Fund and the use of proceeds from NVTA debt issuances ("NVTA Bond Proceeds") to be used by NVTA solely for transportation purposes benefitting those counties and cities embraced by NVTA;

WHEREAS, the Project set forth and described on Appendix A to this Agreement ('the Project'') satisfies the requirements of Virginia Code Section 33.2-2510;

Revised: July 28, 2015

or in part, by funds from the NVTA Fund and/or from NVTA Bond Proceeds, is located within a locality embraced by NVTA's geographical borders, or is located in an adjacent locality, but only to the extent that any such extension is an insubstantial part of the Project and is essential to the viability of the Project within the localities embraced by NVTA; WHEREAS, formally requested that NVTA provide funding to the Project by timely submitting an application for NVTA funding in response to NVTA's call for projects; WHEREAS, NVTA has reviewed _______'s application for funding and has approved _______'s administration and performance of the Project's described scope of work; WHEREAS, based on the information provided by _____ NVTA has determined that the Project complies with all requirements of the NVTA Act related to the use of moneys identified in Virginia Code Sections 33.2-2510(A),(C)1 and all other applicable legal requirements; WHEREAS, the funds to be provided by NVTA described in Appendix B have been duly authorized and directed by to finance the Project; will design WHEREAS, NVTA agrees that and/or construct the Project or perform such other specific work for the Project and _____ agrees that it will perform such work on the terms and conditions set forth in this Agreement and the Appendices appended thereto; WHEREAS, both parties have concurred in the 's administration, performance, and completion of the Project on the terms and conditions set forth in this Agreement and its Appendices and in accordance with all applicable federal, state, and local laws and regulations; and WHEREAS, NVTA's governing body and governing body have each authorized that their respective designee(s) execute this agreement on their respective behalf(s) as evinced by copies of each such entity's clerk's minutes which are appended hereto as Appendix E;. NOW THEREFORE, in consideration of the promises made mutual covenants, and agreements contained herein, the parties hereto agree as follows:

WHEREAS, the Project is to be financed, as described in Appendix B, in whole

	shall:
l.	Complete or perform all said work as described in Appendix A, advancing such work diligently and ensuring that all work is completed in accordance with all applicable federal, state, and local laws and regulations, and all terms and conditions of this Agreement.
2.	Ensure that all work performed or to be performed under this Agreement is in accordance with the Project Description Sheets attached to Appendix A and complies with Va. Code Ann. Sections 33.2-2510(A), (C)1.
3.	Perform or have performed, and remit all payment requisitions and other requests for funding for design and engineering, including all environmental work, right-of-way acquisition, construction, contract administration, testing services, inspection services, or capital assertions for the Project, as is required by this Agreement and that may be necessary for completion of the Project.
4.	Not use the NVTA funds specified on Appendix B to pay any Project cost if the NVTA Act does not permit such Project cost to be paid with NVTA funds.
5.	Recognize that, if the Project contains "multiple phases" (as such "multiple phases" are defined for the Project on Appendix A), for which NVTA will provide funding for such multiple phases (as set forth on Appendix B), NVTA may not provide funding to to advance the Project to the next
	phase until the current phase is completed. In any circumstance where seeks to advance a Project to the next phase using NVTA funds,
	shall submit a written request to NVTA's Executive Director
	explaining the need for NVTA's funding of an advanced phase.
	NVTA's Executive Director will thereafter review the circumstances underlying the request in conjunction with Appendix B and NVTA's

current and projected cash flow position and make a

recommendation to NVTA whether to authorize the requested advance phase funding. Nothing herein, however, shall prohibit

____ from providing its own funds to

	advance a future phase of the Project and from requesting reimbursement from NVTA for having advance funded a future phase of the Project. However, further recognizes that NVTA's reimbursement to for having advance funded a Project
	phase will be dependent upon NVTA's cash flow position at the time such a request for reimbursement is submitted and to the extent that any such advanced funding is consistent with Appendix B.
6.	Acknowledge that NVTA's Executive Director will periodically update NVTA's project cash flow estimates with the objective toward keeping those estimates accurate throughout the life of the Project shall provide all information required by NVTA so as to ensure and facilitate accurate cash flow estimates and accurate updates to those cash flow estimates throughout the life of the Project as described in Appendix B.
7.	Provide to NVTA requests for payment consistent with Appendix B and the most recently approved NVTA cash flow estimates that include NVTA's standard payment requisition(s), containing detailed summaries of actual project costs incurred with supporting documentation as determined by NVTA and that certify all such costs were incurred in the performance of work for the Project as authorized by this Agreement. Each payment requisition shall be in substantially the same form as set forth in Appendix C of this Agreement. If approved by NVTA,
	can expect to receive payment within twenty (20) days upon receipt by NVTA. Approved payments may be made by means of electronic transfer of funds from NVTA to or for the account of
8.	Promptly notify NVTA's Executive Director of any additional project costs resulting from unanticipated circumstances and provide to NVTA detailed estimates of additional costs associated with those circumstances understands that it will be within NVTA's sole discretion whether to provide any additional funding to the Project in such circumstances and that NVTA will do so only in accordance with NVTA's approved Project Selection Process and upon formal action and approval by NVTA shall timely provide to NVTA a

complete and accurate update to Appendix B, if NVTA approves funding of any additional Project costs for the Project under this Paragraph.

Release or return any unexpended funds to NVTA no later than 90

days after final payment has been made to the contractors. 10. Review and acknowledge the requirements of NVTA Resolution No. 14-08 adopted January 23, 2014; to wit that, if applicable to 's Project: a) Prior to any NVTA funds being released for a project that may be part of a larger project, projects, or system undertaken with an extra-territorial funding partner, all such extra-territorial funding partners must commit to pay their appropriate, respective proportionate share or shares of the larger project or system cost commensurate with the benefits to each on a basis agreed upon by the NVTA member localities; b) any such funds released by NVTA for such project will be in addition to the funds that the NVTA member locality is to receive from or be credited with by the extra-territorial funding partner for the project or system; and c) there shall be no funding made available by NVTA until such time as all extra-territorial funding partners for such project or system pay or officially commit to fund their appropriate, respective proportionate shares of such large project or system commensurate with the benefits to each on a basis agreed upon with NVTA. 11. be required to provide matching funds in order to proceed or complete the funding necessary for the Project, certify to NVTA that all such matching funds have been either authorized and/or appropriated by governing body or have been obtained through another, independent funding source; 12. Maintain complete and accurate financial records relative to the Project for all time periods as may be required by the Virginia Public Records Act and by all other applicable state or federal records retention laws or regulations, unless superseded by the and provide copies laws that govern of any such financial records to NVTA, free of charge, upon request.

9.

13.	Maintain all original conceptual drawings and renderings, architectural and engineering plans, site plans, inspection records, testing records, and as built drawings for the Project for the time periods required by the Virginia Public Records Act and any other applicable records retention laws or regulations, unless superseded by the laws that govern; and provide to NVTA copies of all such drawings and plans free of charge, upon request.
14.	Reimburse NVTA for all NVTA funds (with interest earned at the rate earned by NVTA) that misapplied or used in contravention of Sections 33.2-2500 <i>et. seq.</i> of the Virginia Code ("the NVTA Act") Chapter 766 of the 2013 Virginia Acts of Assembly ("Chapter 766"), or any term or condition of this Agreement.
15.	Name NVTA and its Bond Trustee or require that all
16.	Give notice to NVTA that may use NVTA funds to pay outside legal counsel services (as opposed to utilizing the services of its own in-house counsel or NVTA's in-house legal counsel) in connection with the work performed under this Agreement so as to ensure that no conflict of interest may arise from any such representation.
17.	Provide certification to NVTA, that upon final payment to all contractors for the Project, will use the Project for its intended purposes for the duration of the Project's useful life. Under no circumstances will NVTA be considered responsible or obligated to operate and/or maintain the Project after its completion.
18.	Comply with all requirements of the Virginia Public Procurement Act and other applicable Virginia Code provisions, or local ordinances which govern the letting of public contracts, unless superseded by the laws that govern

19.	Acknowledge that if the Project is being funded in whole or in part by NVTA Bond Proceeds, comply with the tax covenants attached as Appendix D.		
20.	Acknowledge that if expects and/or intends that the Project is to be submitted for acceptance by the Commonwealth into its system that agrees to comply with the Virginia Department of Transportation's ("VDOT's") "Standards, Requirements and Guidance."		
21.	Recognize that is solely responsible for obtaining all permits and permissions necessary to construct and/or operate the Project, including but not limited to, obtaining all required VDOT and local land use permits, applications for zoning approvals, and regulatory approvals.		
22.	Recognize that if is funding the Project, in whole or in part, with federal and/or state funds, in addition to NVTA funds and/or NVTA Bond Proceeds that will need to comply with all federal		
	and Commonwealth funding requirements, including but not limited to, the completion and execution of VDOT's Standard Project Administration Agreement and acknowledges that NVTA will not be a party or signatory to that Agreement; nor will NVTA have any obligation to comply with the requirements of that Agreement.		
23.	Provide a certification to NVTA no later than 90 days after final payment to the contractors that adhered to all applicable laws and regulations and all requirements of this Agreement.		
NVTA	<u>d's Obligations</u>		
	NVTA shall:		
I.	Provide to the funding authorized by NVTA for design work, engineering, including all environmental work, all right-of-way acquisition, inspection services, testing services, construction, and/or capital asset acquisition(s) on a reimbursement basis as set forth in this Agreement and as specified in the Project Budget and Cash Flow contained in		

B.

Appendix B to this Agreement or the most updated amendment thereto, as approved by NVTA.

2.	Assign a Program Coordinator for the Project. NVTA's Program Coordinator will be responsible for monitoring the Project on behalf of NVTA so as to ensure compliance with this Agreement and all NVTA's requirements and with overseeing, managing, reviewing, and processing, in consultation with NVTA's Executive Director and its Chief Financial Officer ("CFO"), all payment requisitions submitted by
	Program Coordinator will have no independent authority to direct changes or make additions, modifications, or revisions to the Project Scope of Work as set forth on Appendix A or to the Project Budget and Cash Flow as set forth on Appendix B.
3.	Route to NVTA's assigned Program Coordinator all 's payment requisitions, containing
	detailed summaries of actual Project costs incurred which are in substantially the same form as shown on Appendix C submitted to NVTA for the Project. After submission to NVTA, NVTA's Program Coordinator will conduct an initial review of all payment requisitions and supporting documentation for the Project in order to determine the submission's legal and documentary sufficiency. NVTA's Program Coordinator will then make a recommendation to the NVTA's CFO and Executive Director whether to authorize payment, refuse payment, or seek additional information from
	sufficient as submitted, payment will be made within twenty (20) days from receipt. If the payment requisition is deemed insufficient, within twenty (20) days from receipt, NVTA's Program Coordinator will notify in writing and set forth the reasons why the payment requisition was declined or why and what specific additional information is needed for processing the payment request. Payment will be withheld until all deficiencies identified by NVTA have been corrected. Under no circumstances will NVTA authorize payment for any work performed by or on behalf of that is not in conformity with the requirements of the NVTA Act, Chapter 766, or this
	Agreement.

4.	Route all
	for funding from NVTA under Paragraphs A.5 and A.8 of this
	Agreement to NVTA's Executive Director. NVTA's Executive
	Director will initially review those requests and all supporting
	documentation with NVTA's CFO. After such initial review, NVTA's
	Executive Director will make a recommendation to NVTA's Finance
	Committee for its independent consideration and review. NVTA's
	Finance Committee will thereafter make a recommendation on any
	such request to NVTA for final determination by NVTA.
5.	Conduct periodic compliance reviews scheduled in advance for the
	Project so as to determine whether the work being performed
	remains within the scope of this Agreement, the NVTA Act, Chapter
	766, and other applicable law. Such compliance reviews may entail
	review of's financial records for the
	Project and on -site inspections.
6.	Acknowledge that if, as a result of NVTA's review of any payment
	requisition or of any NVTA compliance review, NVTA staff
	determines that has misused or
	misapplied any NVTA funds in derogation of this Agreement or in
	contravention of the NVTA Act, Chapter 766 or applicable law,
	NVTA staff will promptly advise NVTA's Executive Director and will
	advise's designated representative
	in writing will thereafter have thirty
	(30) days to respond in writing to NVTA's initial findings. NVTA's
	staff will review's response and
	make a recommendation to NVTA's Finance Committee. NVTA's
	Finance Committee will thereafter conduct its own review of all
	submissions and make a recommendation to NVTA. Pending final
	resolution of the matter, NVTA will withhold further funding on the
	Project. If NVTA makes a final determination that
	has misused or misapplied funds in
	contravention of this Agreement, the NVTA Act, Chapter 766, or
	other applicable law, NVTA will cease further funding for the Project
	and will seek reimbursement from of
	all funds previously remitted by NVTA (with interest earned at the
	rate earned by NVTA) which were misapplied or misused by
	Nothing herein shall, however, be
	construed as denying, restricting or limiting the pursuit of either
	party's legal rights or available legal remedies.

	7.	Make guidelines available toto assist the parties in carrying out the terms of this Agreement accordance with applicable law.				
	8.	Upon recipient's final payment to all contractors, retain copies contracts, financial records, design, construction, and as-built project drawings and plans for the Project for the time periods required by the Virginia Public Records Act and as may be re by other applicable records retention laws and regulations.	: S			
	9.	Be the sole determinant of the amount and source of NVTA for to be provided and allocated to the Project and the amounts of NVTA funds to be provided in excess of the amounts specific Appendix B.	of any			
C.	Term	1				
	1. both	This Agreement shall be effective upon adoption and execution parties.	n by			
	termi	2 may terminate this Agreement, for cause, in the event of a material breach by NVTA of this Agreement. If so terminated, NVTA shall pay for all Project costs incurred through the date of termination and all reasonable costs incurred by to terminate all Project related contracts.				
	descr estab consi	The Virginia General Assembly's failure to appropriate funds to NVTA as described in paragraph F of this Agreement or repeal of the legislation establishing the NVTA fund created pursuant to Chapter 766 shall not be considered material breaches of this Agreement by NVTA. Before initiating any proceedings to terminate under this Paragraph,				
		shall give NVTA sixty (60) days written				
		e of any claimed material breach of this Agreement; thereby allow A an opportunity to investigate and cure any such alleged breac	•			
	3.	NVTA may terminate this Agreement, for cause, resulting from				
	termi	inated, shall refund to NVTA all f	unds			
		A provided to for the Project (inc	luding			
	intere	est earned at the rate earned by NVTA). NVTA will provide with sixty (60) days written notice tha	t			
	NI\/T/	A is exercising its rights to terminate this Agreement and the rea				
			nay			

	request that NVTA excuse	from refunding
	all funds NVTA provided tobased upon	's substantial completion of the
	Project or severable portions thereof; and I	
	discretion, excuse	from refunding all or a
	portion of the funds NVTA provided to	for
	the Project. No such request to be excused	
	where has e	either misused or misapplied
	NVTA funds in contravention of applicable	law.
	4. Upon termination and payment of a in Paragraph C.3 above, return to NVTA all unexpended NVTA fund rate earned by NVTA no later than sixty (60 termination.	will release or ls with interest earned at the
D.	<u>Dispute</u>	
	In the event of a dispute under this Agreem and confer in order to ascertain if the disput without the need of a third party or judicial Director and	ite can be resolved informally intervention. NVTA's Executive 's Chief Executive Officer or rized to conduct negotiations on ution of the dispute is reached ethod, it shall be presented to _'s governing body for formal by resolution can be reached via a free to pursue whatever
E.	NVTA's Financial Interest in Project Assets	<u>i</u>
	agrees to u	se the real property and
	appurtenances and fixtures thereto, capital other transportation facilities that are part of NVTA under this Agreement ("Project Ass transportation purposes of the Project under accordance with applicable law throughout Asset. NVTA shall retain a financial interest the Project Assets, whether any such Project or appreciated, throughout its respective us amount of the cost of the Project Asset fundament.	of the Project and funded by ets") for the designated er this Agreement and in the useful life of each Project in the value of each of the of ect Asset may have depreciated seful life proportionate to the

Agreement. In the	event that	fails to use
any of the Project	Assets funded under t	his Agreement for the
transportation pur	poses as authorized by	y this Agreement or applicable law
throughout its resp	pective useful life,	shall
refund to NVTA w	ith interest at the rate of	earned by NVTA the amount
attributable to NV	ΓA's proportionate fina	ncial interest in the value of said
Project Asset. If _		refuses or fails to refund
said monies to NV	TA, NVTA may recove	er its proportionate financial
interest from		by pursuit of any remedies
		ted to NVTA's withholding of
commensurate an	nounts from future dist	ributions of NVTA funds to
Appropriations Da		
Appropriations Re	<u>quirements</u>	
1. Nothing he	rein shall require or ob	ligate any party to commit or
obligate funds to t	he Project beyond thos	se funds that have been duly
authorized and ap	propriated by their res	pective governing bodies.
2 The parties	acknowledge that all f	funding provided by NVTA
•		propriation by the Virginia General
·		dge that: (i) the moneys allocated
	•	Ann. Sections 58.1-638, 58.1-
	•	neys that the General Assembly
	•	Fund are subject to appropriation
•	• , ,	s obligations under this
•	•	being appropriated for deposit in
the NVIA Fund by	the General Assembl	у.
<u>Notices</u>		
All notices under t	his Agreement to eithe	er party shall be in writing and
forwarded to the o	ther party by U.S. mai	I, care of the following authorized
representatives:		
1) to: NIVTA to the	e attention of its Execu	tive Director:
,	ms Drive, Suite 200	tive Director,
Fairfax, VA	,	
i aiiiax, vA	22031	
2) to	, to the	he attention of
		(address)

F.

G.

H. Assignment

This Agreement shall not be assigned by either party unless express written consent is given by the other party.

I. <u>Modification or Amendment</u>

This Agreement may be modified, in writing, upon mutual agreement of both parties.

J. No Personal Liability or Creation of Third Party Rights

This Agreement shall not be construed as creating any personal liability on the part of any officer, employee, or agent of the parties; nor shall it be construed as giving any rights or benefits to anyone other than the parties hereto.

K.	No Agency							
	represents that it is not acting as a partner or							
	agent of NVTA; and nothing in this Agreement shall be construed as making							
	any party a partner or agent with any other party.							

L. Sovereign Immunity

This Agreement shall not be construed as a waiver of either party's sovereign immunity rights.

M. Incorporation of Recitals

The recitals to this Agreement are hereby incorporated into this Agreement and are expressly made a part hereof. The parties to this Agreement acknowledge and agree that such recitals are true and correct.

N. <u>Mutual Preparation and Fair Meaning</u>

The parties acknowledge that this Agreement has been prepared on behalf of all parties thereto and shall be construed in accordance with its fair meaning and not strictly construed for or against either party.

O. Governing Law

This Agreement is governed by the laws of the Commonwealth of Virginia.

IN WITNESS WHEREOF, each party hereto has caused this Agreement to be executed as of the day, month, and year first herein written by their duly authorized representatives.

Northern Virginia Transportation Authority	
By:	
Date:	
	(Name of Recipient Entity)
By:	_
Date:	

August 3, 2021 Appendix A – Narrative Description of Project (Attach Project Description) Page 15 of 19 NVTA Project Title: <u>US Route 1 Widening (Fraley Blvd)</u> NVTA SPA Number: _____ Internal NVTA Project Number (leave blank): _____ Recipient Entity: Prince William County Project Manager Name: Ricardo Canizales Phone: <u>703-792-6825</u> email: <u>rcanizales@pwcgov.org</u> Table A-1 Project Scope/Schedule Changes Fill any Differences from the Approved NVTA Project Description Form Attached or Previously Submitted Appendix A. Describe and provide rationale for changes in scope and/or schedule. The project schedule has been slightly modified from the previous project description form attached. The dates below reflect the latest project milestones based on discussions with VDOT and the Town of Dumfries as the County assumes project administration. Table A-2 Project Milestone by Phase Changes Fill any Differences from the Approved NVTA Project Description Form Attached or Previously Submitted Appendix B. Provide Date of Revision. Any update to Appendix A, Table A-2 requires an update to Appendix B reflecting the changes. Rev. 1: 3/2/2021 Project description form Rev. 2: MM/DD/YYYY Start Date End Date Start Date End Date Start Date End Date July-2014 July-2015 July-2014 March-2021 Study July-2015 June-2018 March-2021 Preliminary Engineering August-2022 Right of Way June-2018 March-2019 Oct-2021 August-2023 Construction March-2019 Sep-2024 Nov-2026 Capital Asset Acquisition Other Rev. 3: MM/DD/YYYY Rev. 4: MM/DD/YYYY Rev. 5: MM/DD/YYYY Start Date End Date Start Date End Date Start Date End Date Study Preliminary Engineering Right of Way Construction Capital Asset Acquisition Other RECIPIENT ENTITY **NVTA** Submitted by (Person authorized in the resolution or Transportation Director): Accepted by: Signature: Name: Title: Date:

Revised: 8/27/2018

APPENDIX B-PROJEC	T BU	DGET & RE	IMI	BURSEMENT	CA	SH FLOW SO	CH	EDULE		<u>OTE 1:</u> e this box who	n updating Appen	ATTACHMENT	iects:	
NVTA SPA Number:							_		Re	vision Numbe	Date of Revision	'Revision Number	Date of R	evision
NVTA Project Title: Date Prepared:	Rout	en Route 1 (Fra te 234 (Dumfrie /2021		oulevard) Brady	y's Hi	ll Road to	-			Original	7/12/2021	Res. No. 21- Page 16 of 19		
Project Sponsor			rd of	County Supervi	sors					2				
Contact Name & Email:		rdo Canizales					_		<u></u>	3				
	rcani	izales@pwcgov	.org				-							
Any update to Appendix	к В, Т	able B-2 and	B-3	require an up	date	to Appendix	ΑΊ	Γable A-2 re	eflec	cting the cha	nges			
Column A	(Column B		Column C	(Column D	(Column E	(Column F	Column G	Column H	Colu	mn I
TABLE B-1 PROJECT CO	OSTS	& FUNDING	SOU	RCE									=	
Project Cost Category	Т	otal Project Costs		proved NVTA roject Funds		ount of Project onsor Funds		Amount of ther Sources of Funds		include all oth		or each cost category list each source of ch cost category)		
Study			\$	-										
Preliminary Engineering	\$	8,117,920	_	7,399,920			\$	718,000	\$71	18k VDOT oth	er funds			
Right-of-Way Acquisition	\$	44,860,000	\$	44,860,000			_							
Construction	\$	128,790,000	_	78,000,000			\$	50,790,000	\$50	0.79M VDOT	SMART SCALE			
Capital Asset Acquisitions	-		\$	-			-						-	
Other Total Estimated Cost	6	101 777 020	_	120 250 020	ø		S	£1 £00 000	1				-	
Total Estimated Cost	2	181,767,920	\$	130,259,920	\$	-	2	51,508,000						
TABLE B-2 PROJECT R	_												7	
Project Cost Category		TA Previously Reimbursed		otal FY20 <mark>22</mark> roject Funds		otal FY20 <mark>23</mark> oject Funds		otal FY20 <mark>24</mark> roject Funds	1	otal FY20 <mark>XX</mark> roject Funds	Total FY20XX Project Funds	FY20XX & Future Project Funds		
Study									_					
Preliminary Engineering	-								<u> </u>				4	
Right-of-Way Acquisition	-		\$	13,000,000	\$	30,000,000	\$	1,860,000	<u> </u>				-	
Construction Capital Asset Acquisitions	+								╁				Cumulativ	o Fet Cost
Other	+								╁				Cross	
Total Estimated Cost	S	-	\$	13,000,000	\$	30,000,000	S	1,860,000	S	-	s -	s -		1,860,000
Table B-2 Cumulative Estin	nated	Cost- Column	MU		e B-1		otal			pproved NVT	A Proiect Funds	*		.,,
										FF				
TABLE B-3 QUARTERLY	_	TA Previously		SEMENT CAS otal FY20 <mark>22</mark>		otal FY20 <mark>23</mark>		otal FY20 <mark>24</mark>		otal FY20XX	Total FY20XX	FY20XX & Future	1	
Quarter		Reimbursed		Cash Flow		Cash Flow		Cash Flow		Cash Flow	Cash Flow	Cash Flow		
September		temburseu		Cush 1 10	\$	9,000,000	\$	1,860,000	H	Cusi 11011	Cush 11011	Cush Tion	1	
December	1				\$	9,000,000	Ť	-,000,000	T				1	
March			\$	6,500,000	\$	9,000,000							Cumulativ	e Est Cost
June			\$	6,500,000	\$	3,000,000							Cross	check
Total Estimated Cost	\$	-	\$	13,000,000	\$	30,000,000	\$	1,860,000	\$	-	\$ -	\$ -	\$ 44	1,860,000
TABLE B-3 Total Estimate	d Cost	t per Fiscal Yea	r MU	UST Match Tab	le B-2	2 Total Estimat	ed (Cost per Fisca	ıl Ye	rar		Variance	\$	-
This Appendix B form is c	ertifie	d and made an	offic	cial attachment	to th	e Standard Pr	ojeo	ct Agreement	doc	cument by the	parties of this agre	eement.		
Project Sponsor (Person SPA / Director of To					Nor	thern Virginia Autho		•				nia Transportation thority		
Signature						ature A Executive D		ton	-		Signature NVTA Chief Finan	oial Officer		
Title					1N V I	A LACCULIVE D	11 601	101			IVVIA CHIELFIHAH	ciai Officei		
Date					Date				-		Date			
					Date						Ducc			
Please Print name of person	n sign	ning												
Revision Date: 7/26/2018														

APPENDIX D-Tax Covenants

TAX COVENANTS (For Bond Funded Projects Only)

The Recipient Entity will not permit more than five percent of the total amount of NVTA Bond Proceeds or the Financed Property to be used directly or indirectly (i) for a Private Business Use or (ii) to make or finance loans to Nongovernmental Persons. Any transaction that is generally characterized as a loan for federal income tax purposes is a "loan" for purposes of this paragraph. In addition, a loan may arise from the direct lending of NVTA Bond Proceeds or may arise from transactions in which indirect benefits that are the economic equivalent of a loan are conveyed, including any contractual arrangement which in substance transfers tax ownership and/or significant burdens and benefits of ownership.

The Recipient Entity agrees not to requisition or spend NVTA Bond Proceeds for any Project Cost not constituting a Capital Expenditure.

Except as may be described in Appendix B, the Recipient Entity neither has on the date of this Agreement nor expects to have after this date any funds that are restricted, segregated, legally required or otherwise intended to be used, directly or indirectly, for the purposes for which the Recipient Entity is receiving NVTA Bond Proceeds.

The Recipient Entity acknowledges that it may have to provide detailed information about the investment of the amount of any requisition unless (i) payments are remitted directly by NVTA to the contractors/vendors or (ii) the Recipient Entity remits payment to the contractors/vendors within five banking days after the date on which NVTA advances the amount of the requisition. NVTA may request the detailed information in order to compute the rebate liability to the U.S. Treasury on NVTA's bonds or other debt financing pursuant to Section 148 of the Internal Revenue Code of 1986, as amended (the "Code").

"Capital Expenditure" means any cost of a type that is properly chargeable to capital account (or would be so chargeable with (or but for) a proper election or the application of the definition of "placed in service" under Treas. Reg. § 1.150-2(c)) under general federal income tax principles, determined at the time the expenditure is paid.

"Federal Government" means the government of the United States and its agencies or instrumentalities.

"Financed Property" means the property financed by the NVTA Bond Proceeds.

"General Public Use" means use of Financed Property by a Nongovernmental Person as a member of the general public. Use of Financed Property by a Nongovernmental Person in a Trade or Business is treated as General Public Use only if the Financed Property is intended to be available and in fact is reasonably available for use on the same basis by natural persons not

engaged in a Trade or Business. Use under arrangements that convey priority rights or other preferential benefits is not use on the same basis as the general public.

"Governmental Person" means any Person that is a state or local governmental unit within the meaning of Section 141 of the Code (or any instrumentality thereof).

"NVTA Bond Proceeds" means, as used herein, the sale proceeds of any NVTA bonds or other debt instrument and the investment earnings on such proceeds, collectively.

"Nongovernmental Person" mean any Person other than a Governmental Person. For the purposes hereof, the Federal Government is a Nongovernmental Person.

"Person" means any natural person, firm, joint venture, association, partnership, business trust, corporation, limited liability company, corporation or partnership or any other entity (including the Federal Government and a Governmental Person).

"Private Business Use" means a use of the NVTA Bond Proceeds directly or indirectly in a Trade or Business carried on by a Nongovernmental Person other than General Public Use. For all purposes hereof, a Private Business Use of any Financed Property is treated as a Private Business Use of NVTA Bond Proceeds. Both actual and beneficial use by a Nongovernmental Person may be treated as Private Business Use under Section 141 of the Code. In most cases, however, Private Business Use results from a Nongovernmental Person having special legal entitlements to use the Financed Property under an arrangement with the Recipient Entity. Examples of the types of special legal entitlements resulting in Private Business Use of Proceeds include (i) ownership for federal tax purposes of Financed Property by a Nongovernmental Person and (ii) actual or beneficial use of Financed Property by a Nongovernmental Person pursuant to a lease, a Service Contract, an incentive payment contract or certain other arrangements such as a take-orpay or other output-type contract. Private Business Use of the Financed Property may also be established on the basis of a special economic benefit to one or more Nongovernmental Persons even if such Nongovernmental Persons do not have a special legal entitlement to the use of the Financed Property. Any arrangement that is properly characterized as a lease for federal income tax purposes is treated as a lease for purposes of the Private Business Use analysis. An arrangement that is referred to as a management or Service Contract may nevertheless be treated as a lease, and in determining whether a management or service contract is properly characterized as a lease, it is necessary to consider all of the facts and circumstances, including (i) the degree of control over the property that is exercised by a Nongovernmental Person, and (ii) whether a Nongovernmental Person bears risk of loss of the Financed Property. Private Business Use of Financed Property that is not available for General Public Use may also be established on the basis of a special economic benefit to one or more Nongovernmental Persons even if such Nongovernmental Persons do not have a special legal entitlement to the use of the Financed Property. In determining whether special economic benefit gives rise to Private Business Use, it is necessary to consider all of the facts and circumstances, including one or more of the following factors: (i) whether the Financed Property is functionally related or physically proximate to property used in the Trade or Business of a Nongovernmental Person, (ii) whether only a small number of Nongovernmental Persons receive the economic benefit, and

(iii) whether the cost of the Financed Property is treated as depreciable by the Nongovernmental Person.

"Service Contract" means a contract under which a Nongovernmental Person will provide services involving all, a portion or any function of any Financed Property. For example, a Service Contract includes a contract for the provision of management services for all or any portion of Financed Property. Contracts for services that are solely incidental to the primary governmental function or functions of Financed Property (for example, contracts for janitorial, office equipment repair, billing, or similar services) are not included in this definition. Additional contracts not included in this definition are (i) a contract to provide for services by a Nongovernmental Person in compliance with Revenue Procedure 97-13, 1997-1 C.B. 632, as modified by Revenue Procedure 2001-39, I.R.B. 2001-28, (ii) a contract to provide for services by a Nongovernmental Person if the only compensation is the reimbursement of the Nongovernmental Person for actual and direct expenses paid by the Nongovernmental Person to unrelated parties and (iii) a contract to provide for the operations by a Nongovernmental Person of a facility or system of facilities that consists predominately of public utility property (within the meaning of Section 168(i)(10) of the Code), if the only compensation is the reimbursement of actual and direct expenses of the Nongovernmental Person and reasonable administrative overhead expenses of the Nongovernmental Person.

"Trade or Business" has the meaning set forth in Section 141(b)(6)(B) of the Code, and includes, with respect to any Nongovernmental Person other than a natural person, any activity carried on by such Nongovernmental Person. "Trade or Business" for a natural person means any activity carried on by such natural person that constitutes a "trade of business" within the meaning of Section 162 of the Code.

RECIPIENT ENTITY

By:	
Name:	
Title:	
Date:	



STAFF REPORT

The Board of County Supervisors

Ann B. Wheeler, Chair
Andrea O. Bailey, Vice Chair
Victor S. Angry
Andrea O. Bailey
Kenny A. Boddye
Pete Candland
Margaret Angela Franklin
leanine M. Lawson

Yesli Vega

Board Meeting Date: August 3, 2021

Agenda Title: Authorize Execution of a Standard Project Agreement Between Prince

William County and the Northern Virginia Transportation Authority for the Route 1 (Fraley Boulevard) Widening Project; and Budget and Appropriate \$44,860,000 to the Route 1 (Fraley Boulevard) Widening

Project

District Impact: Potomac Magisterial District

Requested Action: Approve the resolution, authorize the execution of the agreement, and

budget and appropriate funding.

Department / Agency Lead: Department of Transportation

Staff Lead: Ricardo Canizales, Director

EXECUTIVE SUMMARY

The Route 1 (Fraley Boulevard) Widening Project (Project), located within the Town of Dumfries will widen Route 1 from Brady's Hill Road to Route 234 to a six (6) lane median divided facility with sidewalk and shared-use path. This Project is currently in the design and preliminary engineering phase.

On March 2, 2021, via Resolution Number (Res. No.) 21-135, the Prince William Board of County Supervisors (Board) authorized the execution of agreements between the Town of Dumfries and the Northern Virginia Transportation Authority (NVTA) for administration and funding over the Project. The resolution provided the County with \$4,020,492.33 in reimbursable funding for design activities.

The County is ready to start the process to initiate right-of-way activities related to the Project and needs Board approval to authorize the execution of the second Standard Project Agreement (SPA) with NVTA and to have the NVTA 70% Regional funding in the amount of \$44,860,000 budgeted and appropriated to the Project.

It is the recommendation of County staff that the Board authorize execution of a standard project agreement between Prince William County and the NVTA for the Route 1 (Fraley Boulevard) Widening Project; and budget and appropriate \$44,860,000 to the Route 1 (Fraley Boulevard) Widening Project.

BACKGROUND

The Project will widen Route 1 to a six (6) lane median divided facility with pedestrian and bike facilities from Brady's Hill Road (Route 1109) to Dumfries Road (Route 234). This Project is located mainly in the Town of Dumfries where Route 1 is named Fraley Boulevard. Currently, Route 1 Northbound and Southbound in the Town are on separate alignments. The Project widens the Route 1 Northbound from a two (2) lane undivided roadway to a six (6) lane divided roadway. Route 1 Southbound will convert to a two (2) way roadway to serve local traffic as a Main Street for the Town of Dumfries. This Project has received federal, state, and NVTA funds and is currently in the design and preliminary engineering phase. The Virginia Department of Transportation (VDOT) has completed a portion of the design and preliminary engineering phase.

Due to the large scope and complexity of the Project, the Town of Dumfries requested the County assume administration of the Project. VDOT and County staff concurred with the requested action, as the County has the experience and resources to successfully administer the Project. Additionally, the Project is of significant benefit to County residents and County administration of the Project will ensure the widening will be consistent with completed and planned projects widening Route 1 within County boundaries. The Town of Dumfries Town Council voted unanimously by resolution on January 19, 2021, supporting the agreement between the Town and the County for administration of the Project. The Agreement with the Town of Dumfries acknowledges that the County may have to use its eminent domain powers to acquire required property interests from some of the over sixty (60) parcels within the town limits that will be impacted by the Project.

On March 2, 2021, via Res. No. 21-135, the Board authorized the execution of the agreements between the Town of Dumfries and the NVTA for administration and funding over the Project. The resolution provided the County with \$4,020,492.33 in reimbursable NVTA funding for design activities.

The current SPA has been created to allocate \$44,860,000 in NVTA 70% Regional funds for right-of-way activities that has been approved for the Project with NVTA Fiscal Year (FY) 2018-2023 Program funding.

County staff will return to the Board for authorization to enter into agreements and budget and appropriate funding in future fiscal years in order to fully fund the Project based on current engineering estimates.

The Planning Commission reviewed projects to widen Route 1 in Prince William County from the Stafford County line to the Fairfax County line as part of the County's Comprehensive Plan adopted March 15, 2016. The Dumfries Planning Commission reviewed and approved the widening of Route 1 (Fraley Boulevard) through the Town of Dumfries as part of the Town's Comprehensive Plan approved July 8, 2014, and amended November 2020. The route connects to other County projects to the north and south and the proposed Project is in line with the County's designation.

STAFF RECOMMENDATION

It is the recommendation of County staff that the Board authorize execution of a SPA between the County and NVTA and budget and appropriate \$44,860,000 to the Project.

Service Level / Policy Impact

This Project furthers the County's Transportation and Mobility Strategic Goal to "provide an accessible, comprehensive, multi-modal network of transportation infrastructure that improves local and regional mobility." Specifically, this action will help meet the strategic objectives of decreasing congestion and travel time. Additionally, the Project meets the County Comprehensive Plan's Roadway Policy RD-2 to "improve roadway capacity by providing new roadway segments and widening existing segments." The Project is consistent with the County Comprehensive Plan Thoroughfare Plan PA.6 Jefferson Davis Highway / Route 1 for the typical section of Route 1 in the County.

Fiscal Impact

The County currently has a total budget of \$4,020,492 appropriated to the Project. The budget and appropriation of \$44,860,000 in NVTA 70% funding will provide support for the right-of-way activities on the Project. The County's updated Project Budget will be \$48,880,492. Future funding agreements will be processed to fully fund the Project. NVTA is scheduled to provide \$78,000,000 for construction funding in FY 2024. Additionally, at its June 2021 meeting, the Commonwealth Transportation Board programmed \$50,800,000 in FY 2026 as part of VDOT's FY 2022-2027 Six-Year Improvement Program. Based on the funding schedule summarized below, the Project will be fully funded in FY 2026. Transportation staff is working with NVTA and VDOT to accelerate budget and appropriation in future fiscal plans for construction of the Project.

	Estimated Project Budget & Appropriation by Fiscal Year Values in Thousands of Dollars								
Funding Sources	Prior Allocations	FY 2022	FY 2023	FY 2024	FY 2025	FY 2026	Total Estimate		
VDOT	\$718*					\$50,790	\$51,508		
NVTA	\$7,399*	\$44,860		\$78,000			\$130,259		
Total Estimate	\$8,117	\$44,860		\$78,000		\$50,790	\$181,767		
*Approximately \$3,600 was part of the Town of Dumfries budget not transferred to the County									

Legal Impact

The Board has the legal authority to authorize the execution of agreements with NVTA and budget and appropriate NVTA 70% revenues for the Project. However, it is not legally required to do so.

STAFF CONTACT INFORMATION

Ben Carbajal | (703) 792-8151 bcarbajal@pwcgov.org

ATTACHMENT

Vicinity Map – Route 1 (Fraley Boulevard)

